# Managing the Undertow of Shifting Health Insurance Markets

The Health Care Landscape: Setting the Stage for 2026 and Beyond September 9, 2025

Annette James, MAAA, FSA, FCA Vice President/Chair, Health Practice Council American Academy of Actuaries





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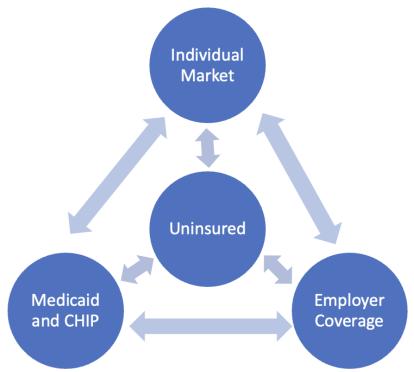




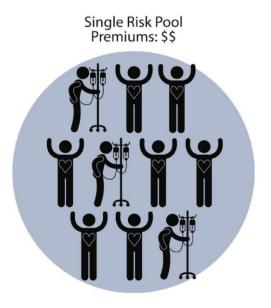
## Agenda

- The interconnectedness of health coverage sources
- Market stability considerations
- Key drivers of 2026 premium changes
- Key policy changes that impact premiums

# Interconnectedness of Health Coverage Sources for the Under-65 Population



# Market Stability—Core Concepts Key Components of a Stable Market & Risk Pooling



Adequate enrollment

Balanced risk pool

Reliable/Predictable framework

Risk: adverse selection

## Market Stability in the Individual Market Federal and State Policies That Could Promote Stability

#### Increase the size of the market, bringing in healthier risks

- e.g. merging of markets

#### Affordability initiatives

- e.g., premium tax credits and cost-sharing subsidies

#### Risk sharing/mitigation programs

- e.g., reinsurance, invisible high-risk pools

#### Uniform market rules, stable laws and regulatory oversight

- e.g., rate review, financial solvency requirements, consumer protections

#### Policies that reduce leakage of healthier risks

- e.g., limitations on plans not meeting single risk pool requirements

#### Transparency requirements

- e.g., transparency of health care and drug prices

# Key Drivers of 2026 Premium Changes in the Individual Market

**Trend** 

Risk Pool Composition Other Factors

## Potential Drivers of 2026 Premium Changes Medical trend factors

#### **Inflation**

- Cost of health care services continue to increase

Continued growth in drug spending

- Higher unit price growth
- New and expensive gene, cell, and biologic therapies
- Increased demand for weight-loss drugs, if covered

Increased use of behavioral health services

# Potential Drivers of 2026 Premium Changes Risk composition factors—Individual Market

#### Fluid legislative/regulatory environment

- Legal actions may still impact rates
- Impact varies by state due to local market dynamics and state-based policies
- Uncertainty

#### Market integrity rule

- Tightened enrollment and verification procedures raise adverse selection concerns → higher premiums

#### Expiration of enhanced premium tax credits

- Expected to reduce enrollment significantly → increased adverse selection → higher premiums

#### Medicaid redeterminations

- Experience of former Medicaid enrollees currently in ACA marketplace now included in claims experience used to develop 2026 rates
- Depending on the state, it could improve or worsen the risk pool

## Market Stability in the Individual Market

#### Policy changes that could threaten stability

- Expiration of enhanced premium tax credits
  - Will likely raise net premiums, lower enrollment, and increase adverse selection
- Stricter eligibility requirements
  - Will likely lower enrollment and increase adverse selection
- Increased availability of non-compliant plans
  - Could expand consumer choice in the short term, but would likely draw healthy people out of the regulated market and increase adverse selection
- Incentivizing cross-state insurance sales
  - Weakening state oversight could undermine stability in states with stronger rules

Potential impacts: Higher premiums, reduced insurer competition, and less consumer choice

### Market Stability in the Individual Market

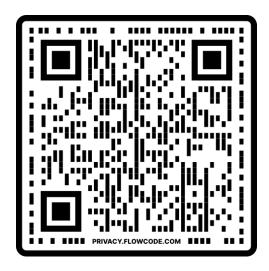
#### Policy changes that could improve stability

- Extending the enhanced premium tax credits
- Expanded use of Individual Coverage Health Reimbursement Arrangements (ICHRAs)
  - Could improve overall risk pool and reduce premiums in the individual market if used by a broad cross-section of employees to purchase coverage
  - Employers are more likely to offer ICHRAs when the individual market is affordable and stable
- Reinsurance or invisible high-risk pools
  - Offsetting high-cost claims could lower premiums and increase enrollment, especially among those ineligible for premium tax credits
  - The funding source of these programs is key

## **Key Takeaways**

- Impact varies by state
- Cross-market interconnectedness is critical—policy decisions regarding Medicaid and employer coverage can ripple through the individual and small group markets
- Market stability is foundational to affordability, competition, and consumer access in the individual market
- Premium increases in 2026 are likely due to rising medical costs, increased drug spending, and worsening risk pools
- Policy decisions matter—expiration of enhanced tax credits and stricter eligibility verification rules could significantly reduce enrollment and increase premiums
- Early policy clarity helps insurers price more accurately and avoid unnecessary volatility

# Appendix: Resource Guide on Health Insurance Market Dynamics



**Health Insurance Market Dynamics: A Resource Guide (July 2025)** 

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### **Thank You!**

For more information, please contact

Matthew Williams, Policy Project Manager, Health

williams@actuary.org